## **ENDNOTES**

<sup>1</sup> N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Governor's FY 2023 Detailed Budget D-265 (2022), https://www.nj.gov/treasury/omb/publications/23budget/FY2023BudgetDetail-FullPDF.pdf [hereinafter FY 2023 Detailed Budget].

<sup>2</sup> Race/Ethnicity by State, 2019 (Rate per 100,000 juveniles), EZACJRP: EASY ACCESS TO THE CENSUS OF JUVENILES IN RESIDENTIAL PLACEMENT 1997–2019, <a href="https://www.ojjdp.gov/ojstatbb/ezacjrp/asp/State\_Race.asp?state=58&topic=State\_Race&year=2019&percent=rate&maps=no">https://www.ojjdp.gov/ojstatbb/ezacjrp/asp/State\_Race.asp?state=58&topic=State\_Race&year=2019&percent=rate&maps=no</a> (last visited Mar. 9, 2022) [hereinafter Race/Ethnicity by State]; Joshua Rovner, Black Disparities in Youth Incarceration, The Sent'g Project 1 (Jul. 15, 2021), <a href="https://www.sentencingproject.org/wp-content/uploads/2017/09/Black-Disparities-in-Youth-Incarceration.pdf">https://www.sentencingproject.org/wp-content/uploads/2017/09/Black-Disparities-in-Youth-Incarceration.pdf</a>.

<sup>3</sup> Joshua Rovner, The Sent'G Project, Racial Disparities in Youth Commitments and Arrests 6 (2016), https://www.sentencingproject.org/wp-content/uploads/2016/04/Racial-Disparities-in-Youth-Commitments-and-Arrests.pdf; *see also* Nat'l Juv. Just. Network, Implicit Bias: Why It Matters for Youth Justice 1 (2017), https://www.njjn.org/uploads/digital-library/NJJN%20Implicit%20Bias%20 Snapshot%202017.pdf?phpMyAdmin=14730ab3483c51c94ca868bccffa06ef ("Even though white youth and youth of color engage in illegal behavior at similar rates, substantial over-representation of youth of color in the juvenile justice systems across our country and disparities in treatment remains a serious problem.").

<sup>4</sup> Please note that JJC uses the term "Hispanic" with its data. The Institute uses the terms "Latina" and "Latino." Email from Sharon Lauchaire, *infra* note 8.

<sup>5</sup> The total sum of \$617,455,000 was calculated by adding the spending for the New Jersey Training School for Boys and the Juvenile Medium Security Center (which includes spending for the Hayes facility) for each fiscal year, from 2012 to 2022. These figures are available in the Appropriations Handbook for each year from 2012 to 2022. N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2021-2022 B-150-51, https://www.nj.gov/treasury/omb/ publications/22approp/Final.pdf (New Jersey Training School for Boys \$34,406,000, and \$27,538,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal YEAR 2020-2021 B-143-44, https://www.nj.gov/treasury/omb/publications/21approp/FY21FullAppropAct.pdf (New Jersey Training School for Boys \$25,410,000, and \$19,004,000 for the Juvenile Medium Security Center); N.J. DEP'T OF THE TREASURY OFF. OF MGMT. & BUDGET, APPROPRIATIONS HANDBOOK STATE OF NEW JERSEY FISCAL YEAR 2019-2020 B-141-42, https://www.state.nj.us/treasury/omb/ publications/20approp/FullAppropAct.pdf (New Jersey Training School for Boys \$35,460,000, and \$26,981,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey FISCAL YEAR 2018-2019 B-137-38, https://www.nj.gov/treasury/omb/publications/19approp/FullAppropAct.pdf (New Jersey Training School for Boys \$35,809,000, and \$26,732,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & BUDGET, APPROPRIATIONS HANDBOOK STATE OF NEW JERSEY FISCAL YEAR 2017-2018 B-133-34, https://www.state.nj.us/treasury/omb/ publications/18approp/FullAppropAct.pdf (New Jersey Training School for Boys \$38,368,000, and \$25,804,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey FISCAL YEAR 2016-2017 B-131-32, https://www.nj.gov/treasury/omb/publications/17approp/FullAppropAct.pdf (New Jersey Training School for Boys \$38,546,000, and \$25,008,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & BUDGET, APPROPRIATIONS HANDBOOK STATE OF NEW JERSEY FISCAL YEAR 2015-2016 B-133-34, https://www.nj.gov/treasury/omb/ Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey publications/16approp/FullAppropAct.pdf (New Jersey Training School for Boys \$39,316,000, and \$25,907,000 for the Juvenile

FISCAL YEAR 2014-2015 B-133–34, <a href="https://www.state.nj.us/treasury/omb/publications/15approp/pdf/completeapprop.pdf">https://www.state.nj.us/treasury/omb/publications/15approp/pdf/completeapprop.pdf</a> (New Jersey Training School for Boys \$39,612,000, and \$25,668,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2013-2014 B-133–34, <a href="https://www.nj.gov/treasury/omb/publications/14approp/pdf/completeapprop.pdf">https://www.nj.gov/treasury/omb/publications/14approp/pdf/completeapprop.pdf</a> (New Jersey Training School for Boys \$38,134,000, and \$25,658,000 for the Juvenile Medium Security Center); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2012-2013 B-134–35, <a href="https://www.nj.gov/treasury/omb/publications/13approp/pdf/completeapprop.pdf">https://www.nj.gov/treasury/omb/publications/13approp/pdf/completeapprop.pdf</a> (New Jersey Training School for Boys \$35,056,000, and \$29,038,000 for the Juvenile Medium Security Center).

<sup>6</sup> This 40,000 students figure was calculated by dividing \$617,455,000 by the commuter price of \$15,804 for Rutgers-New Brunswick which equals 39,070 or nearly 40,000. *Tuition and Fees*, Rutgers Undergraduate Admissions, <a href="https://admissions.newbrunswick.rutgers.edu/paying-for-college/tuition-and-fees">https://admissions.newbrunswick.rutgers.edu/paying-for-college/tuition-and-fees</a> (last visited Mar. 7, 2022).

<sup>7</sup> New Jersey Off. of the Att'y Gen., 2020 First Annual Report to the Legislature on the New Jersey Violence Intervention Program Report January 2020 – December 2020 2 (Apr. 28, 2021), <a href="https://www.nj.gov/oag/oag/Report-to-the-Legislature-on-the-New-Jersey-Violence-Intervention-Program-Final-April-28-2021.pdf">https://www.nj.gov/oag/oag/Report-to-the-Legislature-on-the-New-Jersey-Violence-Intervention-Program-Final-April-28-2021.pdf</a> (highlighting the amount spent on youth incarceration, \$617,455,000, is over thirty times the amount spent to support hospital-based violence intervention programs, \$20 million); Press Release, Office of the Governor, ICYMI: Acting AG Bruck Announces \$12 Million in Grant Funding to Reduce Gun Violence and Support Victims" (Nov. 18, 2021), https://www.nj.gov/governor/news/news/562021/20211118b.shtml (citing in November 2021, Acting Attorney General Bruck made \$10 million available for community-based violence intervention programs); Press Release, Dep't of L. & Pub. Safety, Governor Murphy and Acting Attorney General Bruck Announce \$7 Million Investment in Gunshot Detection Technology and Other Police Equipment to Reduce Gun Violence (Jan. 27, 2022), <a href="https://www.njoag.gov/governor-murphy-and-acting-attorney-general-bruck-announce-7-million-investment-in-gunshot-detection-technology-and-other-police-equipment-to-reduce-gun-violence/">https://www.njoag.gov/governor-murphy-and-acting-attorney-general-bruck-announce-7-million-investment-in-gunshot-detection-technology-and-other-police-equipment-to-reduce-gun-violence/</a> (citing on January 27, 2022, Acting Attorney General Bruck announced \$8.2 million in funding for 25 community-based anti-violence programs throughout the state).

<sup>8</sup> FY 2023 DETAILED BUDGET, *supra* note 1 at D-265 (showing that the institutional operational capacity is 465); Email from Sharon Lauchaire, Chief of Pub. Rel., N.J. Juv. Just. Comm'n, to Yannick Wood, Dir. Of Crim. Just. Reform Program, N.J. Inst. For Soc. Just., (Feb. 20, 2022, 15:44 EST) (on file with author) (showing that as of February 9, 2022, there were only 102 committed youth, approximately 22% of the 465-youth capacity, therefore the facilities are approximately 78% empty).

<sup>9</sup> Suzanne Russell, *State to close NJ Training School for Boys in Monroe*, My Central Jersey (Jan. 8, 2018, 16:58 EST), <a href="https://www.mycentraljersey.com/story/news/education/in-our-schools/2018/01/08/state-close-nj-training-school-boys-monroe/1014359001/">https://www.mycentraljersey.com/story/news/education/in-our-schools/2018/01/08/state-close-nj-training-school-boys-monroe/1014359001/</a>.

Task force for the Continued Transformation of Youth Just., Youth Justice Task Force Report, <a href="https://d31hzlhk6di2h5">https://d31hzlhk6di2h5</a>. cloudfront.net/20220510/4e/b9/c4/02/d75de4d2ea5able41992158c/Task Force Report 070120 EP.pdf.

<sup>&</sup>lt;sup>11</sup> Id. at 1.

<sup>&</sup>lt;sup>12</sup> *Id.* at 5.

<sup>&</sup>lt;sup>13</sup> Id. at 21.

<sup>&</sup>lt;sup>14</sup> N.J. Dep't of Corrections, N.J. Juv. Just. Comm'n Prison Rape Elimination Act (PREA) Annual Report (2019), <a href="https://www.nj.gov/oag/jjc/pdf/2019">https://www.nj.gov/oag/jjc/pdf/2019</a> PREA-Annual-Report.pdf.

<sup>&</sup>lt;sup>16</sup> Press Release, Dep't of L. & Pub. Safety, *Inactive Correctional Police Officer Pleads Guilty to Aggravated Assault Charge for Breaking Wrist of Resident in Juvenile Justice Commission Facility* (Feb. 23, 2022), https://www.njoag.gov/inactive-correctional-police-officer-pleads-guilty-to-aggravated-assault-charge-for-breaking-wrist-of-resident-in-juvenile-justice-commission-facility/.

<sup>16</sup> In Figure 26, this report shows that after 24 months, 26.2% of youth released from JJC custody in 2015 were recommitted. N.J. Dep't of Corr. Et al., Release Cohort Outcome Report: A Three-Year Follow Up 39 (2015), https://www.state.nj.us/corrections/pdf/offender\_statistics/2015\_Release\_Recidivism\_Report.pdf [hereinafter Release Cohort Outcome Report].

<sup>&</sup>lt;sup>17</sup> Race/Ethnicity by State, supra note 2.

- <sup>18</sup> *Id.* (highlighting that New Jersey is ranked third behind Massachusetts and Connecticut, although Connecticut's data is notably "imputed," meaning that missing data has been replaced with values so as not to skew the data).
- <sup>19</sup> Off. of Juv. Just. & Delino. Prevention, Behavioral Health Problems, Treatment, and Outcomes in Serious Youthful Offenders 3 (2014), https://ojjdp.ojp.gov/sites/g/files/xyckuh176/files/pubs/242440.pdf.
- <sup>20</sup> Off. of Juv. Just. & Deling. Prevention, Intersection between Mental Health and Juvenile Justice System (2017), <a href="https://ojjdp.ojp.gov/mpg/literature-review/mental-health-juvenile-justice-system.pdf">https://ojjdp.ojp.gov/mpg/literature-review/mental-health-juvenile-justice-system.pdf</a> [hereinafter Literature Review a Product of the Model Programs].
- <sup>21</sup> Id. at 4.
- <sup>22</sup> Elizabeth S. Barnet et al., *How Does Incarcerating Young People Affect Their Adult Health Outcomes?*, 139 Pediatrics 2 (2017), <a href="https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5260153/">https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5260153/</a>.
- <sup>23</sup> N.J. Juv. Just. Comm'n, Youth Admitted to JMSF, 2018 2 (2019) (unpublished) (on file with Andrea McChristian).
- <sup>24</sup> N.J. Inst. For Soc. Just., Investing in Youth, Not Incarceration 1 (2020), <a href="https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/1427/">https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/1427/</a> attachments/original/1626807806/Investing in Youth Toolkit Final 7.20.pdf?1626807806 [hereinafter Investing in Youth, Not Incarceration].
- <sup>25</sup> Off. of Just. Programs, Recidivism of Prisoners Released in 30 States in 2005: Patterns from 2005 to 2010 12 (2014), <a href="https://bjs.ojp.gov/content/pub/pdf/rprts05p0510.pdf">https://bjs.ojp.gov/content/pub/pdf/rprts05p0510.pdf</a> (finding that 75.9% of young adults, individuals aged 24 years and younger, were rearrested within three years of their release).
- <sup>26</sup> Anna Aizer & Joseph J. Doyle, Jr., *Juvenile Incarceration, Human Capital and Future Crime: Evidence from Randomly-Assigned Judges* 22–23 (Nat'l Bureau of Econ. Research, Working Paper No. 19102, 2013), <a href="https://www.nber.org/system/files/working\_papers/w19102/w19102.pdf">https://www.nber.org/system/files/working\_papers/w19102/w19102.pdf</a>.
- <sup>27</sup> Release Cohort Outcome Report, *supra* note 16 at 3.
- 28 Id.
- <sup>29</sup> Aizer & Doyle, *supra* note 26, at 23.
- <sup>30</sup> *Id.* at 3.
- <sup>31</sup> Melanie Taylor, *Adult Earnings of Juvenile Delinquents: The Interaction of Race/Ethnicity, Gender, and Juvenile Justice Status on Future Earnings*, 13 Just. Pol'y J. 2, Fall 2016 <a href="http://www.cjcj.org/uploads/cjcj/documents/jpj\_adult\_earnings\_of\_juvenile\_delinquents.pdf">http://www.cjcj.org/uploads/cjcj/documents/jpj\_adult\_earnings\_of\_juvenile\_delinquents.pdf</a>.
- <sup>32</sup> Terry-Ann Craigie, et al., Brennan Ctr. For Just., Conviction, Imprisonment and Lost Earnings: How Involvement with the Criminal Justice System Deepens Inequality (2020), <a href="https://www.brennancenter.org/our-work/research-reports/conviction-imprisonment-and-lost-earnings-how-involvement-criminal">https://www.brennancenter.org/our-work/research-reports/conviction-imprisonment-and-lost-earnings-how-involvement-criminal</a>.
- 33 *Id*.
- <sup>34</sup> Client Info., Off. of the Pub. Def., https://www.nj.gov/defender/client/#4 (last visited Apr. 12, 2022).
- <sup>35</sup> N.J. Stat. Ann. § 2A:158A-25 (West 2016) (repealed 2022) (When this law was current, it supported the recovery of legal fees for youth cases); N.J. Stat. § 2A:158A-19 (West 2015) (discussing methods for how the Public Defender can recover fees).
- <sup>36</sup> The fees that clients pay to OPD are flat and are as follows: Offenses that would be 1st or 2nd Degree crimes if committed by adults that are resolved with a plea, dismissal, diversion, or any other non-trial disposition is \$250. Offenses that would be 1st or 2nd Degree crimes if committed by adults that are resolved after a trial up to 5 days long is \$750 and \$500 for every subsequent three days of trial (although this is rare because these juvenile cases are bench trials and rarely go beyond five days); offenses that would be 3rd or 4th Degree crimes if committed by adults that are resolved with a plea, dismissal, diversion or any other non-trial disposition is \$150; Offenses that would be 3rd or 4th Degree crimes if committed by adults that are resolved after a trial up to five days long is \$500 (\$500 for every subsequent 3 days of trial although this is rare because these juvenile cases are bench trials and rarely go beyond five days). Email from Kevin Walker, First Ass't Pub. Def., Off. Pub. Def., to Yannick Wood, Dir. Of Crim. Just. Reform Program, N.J. Inst. For Soc. Just., (Sept. 17, 2021, 14:43 EST) (on file with author). Telephone interview with Kevin Walker, First Ass't Pub. Def., Off. Pub. Def.

- <sup>37</sup> Email from Kevin Walker *supra* note 36; Telephone interview with Kevin Walker *supra* note 36.
- <sup>38</sup> Off. of the Pub. Def., *supra* note 34.
- <sup>39</sup> Press Release, Off. of the Governor, Governor Murphy Takes Action on Legislation (Jan. 18, 2022), <a href="https://nj.gov/governor/news/news/562022/approved/20220118f.shtml">https://nj.gov/governor/news/news/562022/approved/20220118f.shtml</a> [hereinafter *Governor Murphy Takes Action on Legislation*] (noting the Governor signed S-896/A-2396 into law).
- <sup>40</sup> *Juv. Just. Comm'n*, DEP'T of L. & PUB. SAFETY, <a href="https://www.njoag.gov/about/divisions-and-offices/juvenile-justice-commission-facilities/">https://www.njoag.gov/about/divisions-and-offices/juvenile-justice-commission-facilities/</a> (last visited Mar. 9, 2022).
- <sup>41</sup> Juv. Just. Comm'n, Juv. Demographics and Statistics (2022), <a href="https://www.nj.gov/oag/jjc/stats/2022-0408-Juvenile-Demographics-and-Stats.pdf">https://www.nj.gov/oag/jjc/stats/2022-0408-Juvenile-Demographics-and-Stats.pdf</a> (showing that Passaic, Essex and Camden counties are among the highest sentencing counties in the state).
- <sup>42</sup> MapQuest, <a href="https://www.mapquest.com/directions/from/us/nj/%20aterson/to/us/new-jersey/juvenile-medium-security-facility-352742758">https://www.mapquest.com/directions/from/us/nj/%20aterson/to/us/new-jersey/juvenile-medium-security-facility-352742758</a> (last visited Mar. 9, 2022) (assuming the vehicle achieves twenty-five miles per gallon and \$3.27 per gallon of gas. Estimates use MapQuest for distances. 69.6 miles one way and 139.2 miles round trip and \$18.20).
- <sup>43</sup> Paterson Station to Trenton Transit Center. *Train Schedules*, NJTRANSIT, <a href="https://www.njtransit.com/train-to?origin=Paterson%20">https://www.njtransit.com/train-to?origin=Paterson%20</a> Station&destination=Trenton%20Transit%20Center&date=12%2F07%2F2021 (last visited Mar. 9, 2022).
- <sup>44</sup> Trenton Light Rail to Bordentown Light Rail Station. *Light Rail Schedules*, NJTRANSIT, <a href="https://www.njtransit.com/light-rail-to?line=River%20Line&origin=Hamilton%20Avenue%20Light%20Rail%20Station%20Trenton&destination=Bordentown%20Station&date=12%2F07%2F2021">https://www.njtransit.com/light-rail-to?line=River%20Line&origin=Hamilton%20Avenue%20Light%20Rail%20Station%20Trenton&destination=Bordentown%20Station&date=12%2F07%2F2021</a> (last visited Mar. 9, 2022).
- <sup>45</sup> Fare Estimate, Lyft, <a href="https://ride.lyft.com/ridetype?origin=40.14758348464966%2C-74.7158932685852&destination=40.13798%2C-74.72571&ride\_type=&offerProductId=standard">https://ride.lyft.com/ridetype?origin=40.14758348464966%2C-74.7158932685852&destination=40.13798%2C-74.72571&ride\_type=&offerProductId=standard</a> (last visited Mar. 27, 2022).
- <sup>46</sup> Stephen Raher, Prison Policy Initiative, The Company Store: A Deeper Look at Prison Commissaries (2018), <a href="https://www.prisonpolicy.org/reports/commissary.html">https://www.prisonpolicy.org/reports/commissary.html</a>.
- <sup>47</sup> Katie Heaton, *The Sibling Experience: Grief and Coping with Sibling Incarceration*, St. Catherine University, 5-2014, at 4 <a href="https://sophia.stkate.edu/cgi/viewcontent.cgi?article=1328&context=msw\_papers">https://sophia.stkate.edu/cgi/viewcontent.cgi?article=1328&context=msw\_papers</a>.
- <sup>48</sup> See id. at 16.
- <sup>49</sup> Eric Martin, Nat'l Inst. Of Just., Hidden Consequences: The Impact of Incarceration on Dependent Children (2017), <a href="https://nij.ojp.gov/topics/articles/hidden-consequences-impact-incarceration-dependent-children">https://nij.ojp.gov/topics/articles/hidden-consequences-impact-incarceration-dependent-children</a>.
- <sup>50</sup> News Release, U.S. Bureau of Labor Statistics, *Employment and Unemployment Among Youth Summary* (Aug. 18, 2021), <a href="https://www.bls.gov/news.release/youth.nr0.htm">https://www.bls.gov/news.release/youth.nr0.htm</a>.
- <sup>51</sup> Email from Sharon Lauchaire, *supra* note 8 (explaining that there are 94 youth who are aged 16-24 which represents 92% of the total of 102 youth).
- 52 Linda Jacobson, 'A Lot of Them Choose Work': As Teens Pile on Jobs to Help Their Families, Schools Strive to Keep Tabs on Students They Haven't Seen in a Year, The 74 Million (Mar. 16, 2021), <a href="https://www.the74million.org/article/a-lot-of-them-choose-work-as-teens-pile-on-jobs-to-help-their-families-schools-strive-to-keep-tabs-on-students-they-havent-seen-in-a-year/">https://www.the74million.org/article/a-lot-of-them-choose-work-as-teens-pile-on-jobs-to-help-their-families-schools-strive-to-keep-tabs-on-students-they-havent-seen-in-a-year/</a>; Pandemic Forces Some Teen Students to Work to Support Their Families: "I find it hard to live sometimes," CBSNEWS (Mar. 11, 2021), <a href="https://www.cbsnews.com/news/teens-work-remote-learning-to-help-families-during-pandemic/">https://www.cbsnews.com/news/teens-work-remote-learning-to-help-families-during-pandemic/</a>.
- <sup>53</sup> Supra note 5.
- <sup>54</sup> FY 2023 Detailed Budget, *supra* note 1.
- <sup>55</sup> *Id*.
- <sup>56</sup> Id. (showing that the institutional operational capacity is 465); Email from Sharon Lauchaire, supra note 8.
- <sup>57</sup> FY 2023 Detailed Budget, *supra* note 1 (showing that in 2022, there were 337 filled positions for Institutional Control and Supervision and there were 147 filled positions for Institutional Care and Treatment for a total of 484 positions in youth institutions for

incarceration; representing that in 2020, the average population was 177, and there were 355 and 177 filled positions for Institutional Control and Supervision and Institutional Care and Treatment respectively, for a total of 532 positions. The average population in 2020 is approximately 75% higher than the 2022 population of 102.)

<sup>60</sup> A total of \$166,424,000 for Community Program Grants-in-Aid was spent from FY 2012 to 2022. This figure was calculated by adding the yearly community program Grants-in-Aid spending which is available in the annual Appropriations Handbooks, N.J. DEP'T OF THE TREASURY OFF, OF MGMT. & BUDGET, APPROPRIATIONS HANDBOOK STATE OF NEW JERSEY FISCAL YEAR 2021-2022 B-149, https://www.nj.gov/treasury/omb/publications/22approp/Final.pdf (\$20,799,000 for Community Programs Grants-in-Aid); N.J. DEP'T OF THE TREASURY OFF. OF MGMT. & BUDGET, APPROPRIATIONS HANDBOOK STATE OF NEW JERSEY FISCAL YEAR 2020-2021 B-142, https:// www.nj.gov/treasury/omb/publications/21approp/FY21FullAppropAct.pdf (\$12,449,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2019-2020 B-140, https://www.state.nj.us/treasury/omb/publications/20approp/FullAppropAct.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2018-2019 B-136, https://www.nj.gov/treasury/omb/publications/19approp/FullAppropAct.pdf (\$16,599,000 for Community Programs Grantsin-Aid); N.J. Dep't of the Treasury Off, of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2017-2018 B-132, https://www.state.nj.us/treasury/omb/publications/18approp/FullAppropAct.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2016-2017 B-130, https://www.nj.gov/treasury/omb/publications/17approp/FullAppropAct.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2015-2016 B-132, https://www.nj.gov/treasury/omb/publications/16approp/FullAppropAct.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2014-2015 B-132, https://www.state.nj.us/treasury/omb/publications/15approp/pdf/completeapprop.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey FISCAL YEAR 2013-2014 B-132, https://www.nj.gov/treasury/omb/publications/14approp/pdf/completeapprop.pdf (\$16,599,000 for Community Programs Grants-in-Aid); N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New JERSEY FISCAL YEAR 2012-2013 B-133, https://www.nj.gov/treasury/omb/publications/13approp/pdf/completeapprop.pdf (\$16,983,000) for Community Programs Grants-in-Aid).

<sup>61</sup> N.J. Dep't of the Treasury Off. of Mgmt. & Budget, Appropriations Handbook State of New Jersey Fiscal Year 2021-2022 B-149, <a href="https://www.nj.gov/treasury/omb/publications/22approp/Final.pdf">https://www.nj.gov/treasury/omb/publications/22approp/Final.pdf</a>.

<sup>&</sup>lt;sup>58</sup> Email from Sharon Lauchaire, *supra* note 8.

<sup>&</sup>lt;sup>59</sup> Agency Payroll Explorer, NJOIT OPEN DATA CENTER, <a href="https://data.nj.gov/payroll\_results?year\_start=&year\_end=&lastname=&firstname=&dept-agency=JUVENILE+JUSTICE+COMMISSION&title=&erg=&salary\_low=&salary\_high=&ot=(last visited Mar. 9, 2022) (showing the Juvenile Justice Commission's payroll).

<sup>&</sup>lt;sup>62</sup> State/Community Partnerships, Juv. Just. Comm'n, Dep't of L. & Pub. Safety, <a href="https://www.nj.gov/oag/jjc/localized\_programs\_scp.">https://www.nj.gov/oag/jjc/localized\_programs\_scp.</a> html (last visited Mar. 9, 2022).

<sup>&</sup>lt;sup>63</sup> Teen Depression, Mayo Clinic, <a href="https://www.mayoclinic.org/diseases-conditions/teen-depression/symptoms-causes/syc-20350985">https://www.mayoclinic.org/diseases-conditions/teen-depression/symptoms-causes/syc-20350985</a> (last visited Mar. 9, 2022).

<sup>&</sup>lt;sup>64</sup> See Off. Of Just. Programs, Suicidal Thoughts and Behaviors Among Detained Youth 5 (2014), <a href="https://ojjdp.ojp.gov/sites/g/files/xyckuh176/files/pubs/243891.pdf">https://ojjdp.ojp.gov/sites/g/files/xyckuh176/files/pubs/243891.pdf</a>.

<sup>&</sup>lt;sup>65</sup> Rachel C. F. Sun & Daniel T. L. Shek, *Beliefs in the Future as a Positive Youth Development Construct: A Conceptual Review*, SCIENTIFIC WORLD J. (2012), https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3349210/.

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<sup>&</sup>lt;sup>67</sup> JCC Secure Care Facilities, DEP'T. OF L. & PUB. SAFETY, <a href="https://www.nj.gov/oag/jjc/secure\_female\_intake.htm">https://www.nj.gov/oag/jjc/secure\_female\_intake.htm</a> (last visited Mar. 9, 2022).

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- <sup>69</sup> N.J. Stat. Ann. § 52:17B-171.13, *supra* note 66.
- <sup>70</sup> *About JCC*, DEP'T. OF L. & PUB. SAFETY, <a href="https://www.njoag.gov/about/divisions-and-offices/juvenile-justice-commission-home/about-jic/">https://www.njoag.gov/about/divisions-and-offices/juvenile-justice-commission-home/about-jic/</a> (last visited Mar. 9, 2022).
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- <sup>72</sup> *Id*.
- <sup>73</sup> *Id*.
- <sup>74</sup> Kathleen Padilla & Adam Fine, *Kids' perceptions of police fall as they age for Black children the decline starts earlier and is constant*, The Conversation (Sept. 28, 2020, 8:24 EST), <a href="https://theconversation.com/kids-perceptions-of-police-fall-as-they-age-for-black-children-the-decline-starts-earlier-and-is-constant-145511">https://theconversation.com/kids-perceptions-of-police-fall-as-they-age-for-black-children-the-decline-starts-earlier-and-is-constant-145511</a>.
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- <sup>76</sup> Barry Carter, 'Everybody is ticked off.' Keep new youth prison out of our burgeoning neighborhood, city says, NJ.COM (Apr. 16, 2019, 7:20 PM), https://www.nj.com/essex/2019/04/everybody-is-ticked-off-keep-new-youth-prison-out-of-our-burgeoning-neighborhood-city-says.html.
- <sup>77</sup> Suzanne Russell, *supra* note 9.
- <sup>78</sup> YOUTH FIRST INITIATIVE NEW JERSEY STATEWIDE SURVEY (2021), <a href="https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/691/attachments/original/1617193279/Youth\_First\_New\_Jersey\_Presentation\_2021\_Final\_%281%29.pdf?1617193279">https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/691/attachments/original/1617193279/Youth\_First\_New\_Jersey\_Presentation\_2021\_Final\_%281%29.pdf?1617193279</a> [hereinafter New Jersey Statewide Survey].
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- <sup>80</sup> N.Y. Off. Of Child. & Family Serv., Empty Beds, Wasted Dollars 6 (2008), <a href="https://www.ccf.ny.gov/files/1813/8074/4718/">https://www.ccf.ny.gov/files/1813/8074/4718/</a> EmptyBeds.pdf.
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- <sup>88</sup> No Kids in Prison, Opposing New Construction of Youth Correctional Facilities (2020), <a href="https://backend.nokidsinprison.org/wp-content/uploads/2020/06/NKIP-No-New-Construction-Report-Pages.pdf">https://backend.nokidsinprison.org/wp-content/uploads/2020/06/NKIP-No-New-Construction-Report-Pages.pdf</a>.
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<sup>&</sup>lt;sup>91</sup> Investing in Youth, Not Incarceration, *supra* note 24, at 2. <a href="https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/1427/attachments/original/1626807806/Investing">https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/1427/attachments/original/1626807806/Investing</a> in Youth Toolkit Final 7.20.pdf?1626807806.

<sup>&</sup>lt;sup>92</sup> Press Release, Off. of the Governor, Governor Murphy Signs Legislation to Eliminate Certain Juvenile Justice Fines, Fees, and Costs (Jan. 10, 2022), <a href="https://nj.gov/governor/news/news/562022/approved/20220110e.shtml">https://nj.gov/governor/news/news/562022/approved/20220110e.shtml</a>; A. 5507/ S. 3319 ScaSca (2R), 219<sup>th</sup> Leg. (N.J. 2021), <a href="https://www.njleg.state.nj.us/bill-search/2020/S3319">https://www.njleg.state.nj.us/bill-search/2020/S3319</a>.

<sup>93</sup> S. B. 48, 218th Leg. (N.J. 2020), https://www.njleg.state.nj.us/bill-search/2018/S48.

<sup>&</sup>lt;sup>94</sup> Youth 4 Justice N.J. Camden Youth Council, Making them Pay: The Devastating Impact of Fines and Fees on Our Youth 2 (2021), <a href="https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/706/attachments/original/1639067798/Fines\_and\_Fees\_Whitepaper\_Final\_12.9.21.">https://d3n8a8pro7vhmx.cloudfront.net/njisj/pages/706/attachments/original/1639067798/Fines\_and\_Fees\_Whitepaper\_Final\_12.9.21.</a>
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<sup>&</sup>lt;sup>95</sup> S. B. 3319 ScaSca (2R), 219th Leg. (N.J. 2021), https://www.njleg.state.nj.us/bill-search/2020/S3319.

<sup>&</sup>lt;sup>96</sup> Governor Murphy Takes Action on Legislation, *supra* note 39.

<sup>&</sup>lt;sup>97</sup>Assemb. B. 2396 Aca (1R) 219<sup>th</sup> Leg. (N.J. 2020), https://www.njleg.state.nj.us/bill-search/2020/A2396.

